## 3.1 Develop Initial Problem Statements

#### **Purpose**

This worksheet should be used by the project team, as well as by the advisory group, to develop the initial problem statements that will become the basis of the strategies.

#### **Approach**

Follow the narrative in Section 3 of the Toolkit to write problem statements describing the vulnerabilities and consequences that have been identified for each asset. This should build on the exercises in the previous section. A problem statement summarizes the particular issue that occurs when a hazard impacts an asset. This impact in combination with the potential level of importance should help to define a specific problem that must be addressed.

#### **Outcome**

 $\checkmark$  Detailed and specific problem statements for priority assets.

# **3.1 Develop Initial Problem Statements**

| Asset:                       |  |
|------------------------------|--|
|                              |  |
|                              |  |
| Hazard:                      |  |
|                              |  |
|                              |  |
| Summarize impact:            |  |
| ·                            |  |
|                              |  |
|                              |  |
|                              |  |
|                              |  |
|                              |  |
|                              |  |
|                              |  |
| Level of urgency/importance: |  |
|                              |  |
|                              |  |
| Problem statement:           |  |
|                              |  |
|                              |  |
|                              |  |
|                              |  |
|                              |  |
|                              |  |
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|                              |  |
|                              |  |

### 3.2 Strategy Idea Sources

#### **Purpose**

This handout presents a number of sources for strategies that address common hazards and asset classes. The sources can be used to provide ideas and language for local strategies that are responsive to the individual problem statements. This guide is geared towards the Bay Area in California, but many of the strategies can be applicable in other areas that have similar hazards.

#### **Approach**

Reference the following sources for initial strategies that can be customized for community assets and hazards.

#### **Smart Growth Fixes for Climate Adaptation and Resilience**

www.epa.gov/smartgrowth/smart-growth-fixes-climate-adaptation-and-resilience

#### **Planning Framework for a Climate-Resilient Economy**

www.epa.gov/smartgrowth/planning-framework-climate-resilient-economy

Flood Resilience www.epa.gov/smartgrowth/flood-resilience-checklist

#### **Enhancing Sustainable Communities with Green Infrastructure**

www.epa.gov/smartgrowth/enhancing-sustainable-communities-green-infrastructure

#### 2011 ABAG Bay Area Regional Hazard Mitigation Plan

| Hazards Addressed | Asset Classes Addressed | Source |
|-------------------|-------------------------|--------|
| Earthquake        | Infrastructure          | ABAG   |
| Landslide         | Health                  |        |
| Wildfire          | Housing                 |        |
| Flood             | Economy                 |        |
| Security          | Government              |        |
| Dam failure       | Education               |        |
| Levee Failure     | Environment             |        |
| Tsunami           | Land Use                |        |
| Drought           |                         |        |
| Agriculture       |                         |        |
| Pandemic flu      |                         |        |

Comprehensive list of strategies developed for previous Regional Hazard Mitigation Plan. Wide range of strategies, but little detail on implementation. Covers many hazard types and asset types. Some jurisdictions may be familiar with these strategies and have them included in their previous hazard mitigation plans.

resilience.abag.ca.gov/2011mitigation/ (see Appendix G)

### 3.2 Strategy Idea Sources

#### Bay Area Regional Resilience Initiative

| Hazards Addressed | Asset Classes Addressed | Source |
|-------------------|-------------------------|--------|
| Earthquake        | Governance              | ABAG   |
|                   | Housing                 |        |
|                   | Infrastructure          |        |
|                   | Economy and business    |        |

This 2013 report identifies an action plan for the region to improve regional capacity for disaster resilience in four sectors. Many of the actions are regional in implementation, but there are several local strategies as well. Actions align with identified regional priorities adopted by ABAG's Regional Planning Committee.

resilience.abag.ca.gov/projects/resilience\_initiative/

#### Stronger Housing, Safer Communities: Strategies for Seismic and Flood Risks

| Hazards Addressed           | Asset Classes Addressed | Source               |
|-----------------------------|-------------------------|----------------------|
| Ground shaking              | Housing                 | ABAG and BCDC,       |
| Liquefaction                | Community members       | developed in coordi- |
| Current and future flooding |                         | nation with AECOM    |

Contains 40 strategies for state, regional, and local governments to address seismic and flood hazards for current and future development. Strategies are responsive to risk statements based on vulnerability analysis of housing and community capacity. Each strategy contains 2-3 pages of implementation guidance. Also includes a table designed to guide jurisdictions towards financing options to implement the strategies.

resilience.abag.ca.gov/projects/stronger\_housing\_safer\_communities\_2015/

#### Adapting to Rising Tides (ART) Project

| Hazards Addressed | Asset Classes Addressed            | Source |
|-------------------|------------------------------------|--------|
| Current flooding  | Community land use, facilities and | BCDC   |
| Future flooding   | Services                           |        |
|                   | Transportation                     |        |
|                   | Utilities                          |        |
|                   | Shorelines                         |        |

Dozens of adaptation responses that describe actions and implementation options to address flooding vulnerability. Responses are organized by category: Overarching; Community Land Use, Facilities and Services; Transportation; Utilities; and Shorelines. Also includes a guide to orient the reader to the types of information provided on the cards, and a glossary to define terms and acronyms used in the responses.

www.adaptingtorisingtides.org/wp-content/uploads/2015/04/Adaptation\_Responses\_Intro-All.pdf

### 3.2 Strategy Idea Sources

#### State of California Multi-Hazard Mitigation Plan

| Hazards Addressed                    | Asset Classes Addressed | Source                |
|--------------------------------------|-------------------------|-----------------------|
| Earthquake                           |                         | California Governor's |
| Floods                               |                         | Office of Emergency   |
| Wildfire                             |                         | Services              |
| Levee failure                        |                         |                       |
| Landslides and other earth movements |                         |                       |
| Tsunami hazards                      |                         |                       |
| Climate related hazards              |                         |                       |
| Volcanoes                            |                         |                       |
| Other hazards (natural & manmade)    |                         |                       |

The plan does not contain a list of strategy action but identifies several possible goals and mitigation actions that can be implemented at a local level. Each hazard section includes possible mitigation actions that can be adapted locally and developed into a strategy.

hazardmitigation.calema.ca.gov/docs/SHMP\_Final\_2013.pdf

#### Mitigation Ideas: A Resource for Reducing Risk to Natural Hazards

| Hazards Addressed     | Asset Classes Addressed      | Source |
|-----------------------|------------------------------|--------|
| Drought               | Structure and infrastructure | FEMA   |
| Earthquake            | Natural systems              |        |
| Erosion               |                              |        |
| Extreme temperatures  |                              |        |
| Flood                 |                              |        |
| Hail                  |                              |        |
| Landslide             |                              |        |
| Lightning             |                              |        |
| Sea level rise        |                              |        |
| Severe wind           |                              |        |
| Severe winter weather |                              |        |
| Storm surge           |                              |        |
| Subsidence            |                              |        |
| Tornado               |                              |        |
| Tsunami               |                              |        |
| Wildfire              |                              |        |

Comprehensive resource that communities can use to identify and evaluate a range of potential mitigation actions for reducing risk to natural hazards and disasters. Many of the strategies are fairly generic and serve as a starting point for local innovation and planning projects.

www.fema.gov/media-library-data/20130726-1904-25045-0186/fema\_mitigation\_ideas\_final508.pdf

### 3.2 Strategy Idea Sources

#### **Resilient City Initiative**

| Hazards Addressed | Asset Classes Addressed  | Source |
|-------------------|--------------------------|--------|
| Earthquakes       | Existing buildings       | SPUR   |
|                   | New buildings            |        |
|                   | Lifelines infrastructure |        |

San Francisco-based initiative to improve the resilience of the built environment. Topic specific reports provide strategy recommendations for mitigating existing buildings, improving the seismic performance of new buildings, upgrading infrastructure, helping residents shelter in place, improving preparedness, and planning for disaster recovery.

www.spur.org/featured-project/resilient-city

#### Center for Climate Strategies Adaptation Guidebook

| Hazards Addressed | Asset Classes Addressed          | Source             |
|-------------------|----------------------------------|--------------------|
| Climate change    | Infrastructure built environment | Center for Climate |
|                   | Natural systems                  | Strategies         |
|                   | Health and society               |                    |
|                   | Economic activities              |                    |

Comprehensive compendium of strategies that address a wide variety of climate change issues, including sea level rise, drought, extreme heat, and changing ecosystems. Strategies are not very robust but can serve as a starting point for locally developed strategies.

www.climatestrategies.us/library/library/download/908

#### Getting Climate Smart Strategy Toolbox

| Hazards Addressed | Asset Classes Addressed                         | Source             |
|-------------------|---|--------------------|
| Climate change    | Water management                                | National Resources |
|                   | Agriculture                                     | Defense Council    |
|                   | Energy, transportation and urban Infrastructure |                    |
|                   | Tourism and recreation                          |                    |
|                   | Public health and safety                        |                    |
|                   | Oceans and coastal resources                    |                    |
|                   | Fisheries and aquatic ecosystems                |                    |

Similar to the previous resource, contains a comprehensive compendium of strategies that address a wide variety of climate change issues. Can serve as a starting point for locally developed strategies.

www.nrdc.org/water/climate-smart/files/getting-climate-smart-strategy-toolbox.pdf

# 3.4 Strategy Development and Implementation Handout

#### **Purpose**

This handout provides two tools to help to fill out a Strategy Development and Implementation Worksheet: a description of what to include in each field, and an example from a real life strategy. Review this handout with the project team prior to developing a worksheet for each strategy to ensure that worksheets are filled out consistently and that everyone understands the key pieces of information that are needed to effectively develop an appropriate and responsive strategy and plan for its implementation.

| STRATEGY DEVELO                   | PMENT INFOR  | MATION  |                         |   |   |   |   |   |
|-----------------------------------|--|---|-------------------------|---|---|---|---|---|
| Problem                           | This is the problem statement that the strategy is responding to. This should come out of the vulnerability  |   |                         |   |   |   |   |   |
| statement                         | assessment an  |   |                         |   |   |   |   |   |
| Strategy name                     | This is the nam  | e of the strate   | gy – try                | to keep   | it to a few wor                           | rds.  |   |   |
| Strategy summary                  | This is a short o  | description of v  | what th                 | ne strateg  | gy does.                                  |   |   |   |
| Hazard(s)<br>addressed            | Identify which   | hazard this str   | ategy r                 | esponds   | to.                                       |   |   |   |
| Strategy type                     | Operational<br>(Strategies<br>to enact<br>operational<br>and gover-<br>nance related<br>improvements)  | Programmatic (Strategies to expand or create new programs, activities, and initiatives) |                         | Plans, Regulations, and Policy Development (Strategies to develop or revise policies, plans, regulations, and guidelines) |   | Capital Improvement/ Infrastructure Projects (Strategies designed to address physical and functional deficiencies and needs in the built environment) | Education/ Outreach/ Coordination (Strategies related to initiating or expanding partnerships and relationships, communicating and sharing information, and building awareness) | Evaluation (Strategies to improve feedback, input, data and information or conduct further or new analysis) |
| Process/ implementation mechanism | Long Range Planning (e.g., master plans, climate action plans)   | Land Use<br>Planning<br>(e.g., general<br>plan, specific<br>plan)                       | Plan<br>(e.g.,<br>impro | pital<br>nning<br>capital<br>ovement<br>lan)  | Operations<br>(e.g., annual<br>budgeting) | Emergency<br>& Hazards<br>Planning<br>(e.g., hazard<br>mitigation<br>plans)   | Project Planning and Design (e.g., private and public development projects)   | New<br>Initiatives<br>(e.g., legislation,<br>ballot measure)  |
| Responsible agency                | Which department has the proper authority, capacity, and knowledge to implement the strategy.  |   |                         |   |   |   |   |   |
| Partners                          | Internal or external stakeholders who have some decision making authority, political influence, policy or regulation authority, or who can assist with implementation. |   |                         |   |   |   |   |   |

| STRATEGY IMPLEME               | NTATION INFORMATION  |
|--------------------------------|--|
| Priority<br>(Evaluation score) | Evaluation score and priority level. Priority levels may vary by jurisdiction for different scores (for example, a score of 10 may be high priority in one jurisdiction and medium priority in another). |
| Actions/ activities            | Steps that need to be taken to implement the strategy.   |
| Staff lead                     | Who has responsibility for overseeing the project and ensuring that the actions are taken.   |
| Cost estimate                  | General estimate of the cost of implementation. This can be quantitative or qualitative (no cost, low, medium, high).  |
| Benefits (losses avoided)      | General estimate of the impact of the strategy. Can be quantitative (lives, homes, or dollars saved), or qualitative (low, medium, high benefit).  |
| Potential funding sources      | How the implementation of the strategy might be funded. This may include general operation funds, grants, fees, or other financing tools.  |
| Timeline                       | How long it will take to implement the strategy? Choose a date by which the action should be implemented, or use a qualitative timeline estimate (near term, long term).                                 |
| Related policies               | Goals or policies already in place that support or assist the strategy. This may be in the general plan, climate action plan, housing element, climate adaptation plan, or sustainability plan.          |

| <b>Example Strategy</b>                 | : ABAG/BCDC  | Stronger Hou          | ısing, Saf   | er Com       | munities                                  |  |                              |                                      |                                   |                    |
|---|--|-----------------------|--------------|--------------|---|--|------------------------------|--------------------------------------|-----------------------------------|--------------------|
| STRATEGY DEVELO                         |  |                       |              |              |   |  |                              |                                      |                                   |                    |
| Problem<br>statement                    | The City of East Palo Alto experiences coastal flooding during extreme storms. One-quarter of the city and many single family homes are within the coastal watershed that experiences flooding now. These storms are anticipated to increase in the future causing more frequent and extensive flooding. |                       |              |              |   |  |                              |                                      |                                   |                    |
| Strategy name                           | Reduce flood risk through integrated watershed management  |                       |              |              |   |  |                              |                                      |                                   |                    |
| Strategy<br>summary                     | Identify appropriate projects that sustain or enhance watershed functions while protecting development from shoreline flooding and riverine flooding.  |                       |              |              |   |  |                              |                                      |                                   |                    |
| Hazard(s)<br>addressed                  | Current Flooding Future Flooding   |                       |              |              |   |  |                              |                                      |                                   |                    |
| Strategy type                           | Operation  | al Progra             | Programmatic |              | lans,<br>llations,<br>l Policy<br>lopment | Capital<br>Improvement/<br>Infrastructure<br>Project |                              | Education/ Outreach/<br>Coordination |                                   | Evaluation         |
| Process/<br>implementation<br>mechanism | Long<br>Range<br>Planning  | Range   Land Use   Ca |              | ital<br>ning | Oper                                      | ations   | Emerg<br>an<br>Haza<br>Planr | d                                    | Project<br>Planning and<br>Design | New<br>Initiatives |
| Responsible agency                      | Planning and Building Department   |                       |              |              |   |  |                              |                                      |                                   |                    |
| Partners                                | FEMA, developers   |                       |              |              |   |  |                              |                                      |                                   |                    |
| STRATEGY IMPLEM                         | MENTATION I  | NFORMATION            |              |              |   |  |                              |                                      |                                   |                    |
| Priority<br>(evaluation<br>score)       | 13   |                       |              |              |   |  |                              |                                      |                                   |                    |
| Actions/<br>activities                  | Conduct additional analysis of appropriate watershed projects, partner with FEMA for guidance and assistance, incorporate projects into long term city plans, and pursue implementation of identified projects   |                       |              |              |   |  |                              |                                      |                                   |                    |
| Staff lead                              | Jane Doe   |                       |              |              |   |  |                              |                                      |                                   |                    |
| Cost estimate                           | \$50,000 planning, \$300,000 - \$1 million implementation  |                       |              |              |   |  |                              |                                      |                                   |                    |
| Benefits (losses avoided)               | Improves habitats and biodiversity, improves water quality, protects vulnerable residents and recreational uses, protects built environment  |                       |              |              |   |  |                              |                                      |                                   |                    |
| Potential funding sources               | FEMA   |                       |              |              |   |  |                              |                                      |                                   |                    |
| Timeline                                | 18 months planning, 3-5 additional years for implementation  |                       |              |              |   |  |                              |                                      |                                   |                    |
| Related policies                        | Existing policies for management of estuaries along shoreline to enhance bay shoreline flooding protection capacity  |                       |              |              |   |  |                              |                                      |                                   |                    |

# 3.5 Strategy Development and Implementation

#### **Purpose**

This blank worksheet is a template for recording key information about a strategy that can assist in fleshing out the ideas put forth in the strategy as well as key information needed to move into implementation of the strategy.

#### **Approach**

The project team should fill out this worksheet for every strategy the team is considering including in the project. First, as the team selects possible strategies, work through the top half of the worksheet. Use this information to evaluate each strategy. After going through the evaluation step, move to the bottom half of the worksheet only for those strategies that will be implemented.

#### **Outcome**

After completing the top half of the worksheet, there will be adequate information on the strategy to evaluate and prioritize strategies. After completing the bottom half of the worksheet for the strategies, the team will have a basic roadmap for how to implement the strategy. Together, the table provides a succinct summary of each strategy adequate for the Hazard Mitigation Plan or the other plan under development, as well as a document that creates ownership and accountability for implementation.

# 3.5 Strategy Development and Implementation

| CTDATECY DEVELO        | DAJENIT INIE  | 0014 | ATION        |       |                            |             |                             |       |                                      |                  | _           |
|------------------------|---------------|------|--------------|-------|----------------------------|-------------|-----------------------------|-------|--------------------------------------|------------------|-------------|
| STRATEGY DEVELO        | PMENT INFO    | ORM  | AIION        |       |                            |             |                             |       |                                      |                  |             |
| Problem                |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| statement              |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| Strategy name          |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| Strategy<br>summary    |               |      |              |       |                            |             |                             |       |                                      |                  |             |
|                        |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| Hazard(s)<br>addressed |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| Strategy type          |               |      |              |       | Pl                         | lans,       | Capi                        | tal   |                                      |                  |             |
|                        | Operational F |      | Programmatic |       | Regulations,<br>and Policy |             | Improvement/ Infrastructure |       | Education/ Outreach/<br>Coordination |                  | Evaluation  |
|                        |               |      |              |       |                            |             |                             |       |                                      |                  |             |
|                        |               |      |              |       |                            | Development |                             | ect   |                                      |                  |             |
| Process/               |               |      | 1            |       | !                          |             |                             | Emerg | encv                                 |                  |             |
| implementation         | Long          | Lá   | and Use      | Capi  | tal                        |             |                             | an    |                                      | Project Planning | New         |
| mechanism              | Range         |      | Planning     | Plann | I (Inar                    |             | ations                      | Haza  | ards                                 | and Design       | Initiatives |
|                        | Planning      | ng   |              |       |                            |             |                             | Plani | ning                                 |                  |             |
| Responsible            |               |      |              | ,     | •                          | •           |                             |       |                                      |                  |             |
| agency                 |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| Partners               |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| STRATEGY IMPLEM        | MENTATION I   | INFO | RMATION      | I     |                            |             |                             |       |                                      |                  |             |
| Priority               |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| (evaluation            |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| score)                 |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| Actions/               |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| activities             |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| Staff lead             |               |      |              |       |                            |             |                             |       |                                      |                  |             |
|                        |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| Cost estimate          |               |      |              |       |                            |             |                             |       |                                      |                  |             |
|                        |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| Benefits (losses       |               |      |              |       |                            |             |                             |       |                                      |                  | ,           |
| avoided)               |               |      |              |       |                            |             |                             |       |                                      |                  |             |
|                        |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| Potential              |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| funding sources        |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| Timeline               |               |      |              |       |                            |             |                             |       |                                      |                  |             |
|                        |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| Related policies       |               |      |              |       |                            |             |                             |       |                                      |                  |             |
| ·                      |               |      |              |       |                            |             |                             |       |                                      |                  |             |
|                        |               |      |              |       |                            |             |                             |       |                                      |                  |             |